

Message Text

PAGE 01 STATE 039122

15

ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAF ED BY ARA:BR:RWZIMMERMAN

APPROVED BY ARA:HARYAN

S/S: MR. MOFFAT

----- 010605

O 182222Z FEB 76

FM SECSTATE WASHDC

TO AMEMBASSY BRASILIA IMMEDIATE

C O N F I D E N T I A L STATE 039122

EXDIS

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A), PFOR, BR, US

SUBJECT: LETTER TO THE SECRETARY FROM BRAZILIAN FOREIGN

MINISTER SILVEIRA

REF: SECTO 3025

1. FOLLOWING IS TRANSLATED TEXT, BY BRAZILIAN EMBASSY,
OF FEBRUARY 11 LETTER TO THE SECRETARY FROM FOREIGN
MINISTER SILVEIRA WHICH WAS DELIVERED TO DEPARTMENT LATE
AFTERNOON FEBRUARY 11.

2. BEGIN TEXT: MY DEAR HENRY, I AM HAPPY TO SEE THAT THE
IDEAS WHICH WE HAD BEEN MATURING FOR SO LONG COULD REACH
THE POINT WHERE IT BECAME POSSIBLE TO GIVE THEM CONCRETE
FORM. THE SIGNATURE OF THE MEMORANDUM OF UNDERSTANDING
WILL, I HOPE, BE AN IMPORTANT STEP IN THE ESTABLISHMENT
OF THE "SPECIAL RELATIONSHIP" BETWEEN OUR TWO COUNTRIES,
TO WHICH WE HAVE SO OFTEN REFERRED PERSONALLY AND IN OUR
CORRESPONDENCE.

3. I AM SENDING TO YOU HERewith THE TEXT OF THE SPEECH
WITH WHICH I EXPECT TO GREET YOU AT THE BANQUET ON THE 20TH.
COURTESY COMMANDS THE HOST TO DO SO. IN OUR CASE, FRIEND-
CONFIDENTIAL

PAGE 02 STATE 039122

SHIP ALSO ASKS IT. I HAD WANTED TO TELL YOU, IN THIS
LETTER, HOW THE BRAZILIAN GOVERNMENT VIEWS YOUR VISIT. I
SAY IT IN THE SPEECH, AND SO IT WILL NOT BE NECESSARY TO

REPEAT IT.

4. MAY AND I DEEPLY REGRET THAT NANCY CANNOT ACCOMPANY YOU. IT WOULD HAVE BEEN A GREAT PLEASURE FOR US TO HAVE HER AS OUR GUEST IN BRAZIL. WE SEND BEST WISHES FOR HER PROMPT RECOVERY.

5. FOR YOU, WISHES FOR A PLEASANT VOYAGE AND AFFECTION-
ATE GREETINGS FROM SILVEIRA (ANTONIO F. AZEREDO DA
SILVEIRA). END TEXT.

6. THE ATTACHED SPEECH, AS TRANSLATED BY THE BRAZILIAN
EMBASSY FOLLOWS.

7. BEGIN TEXT: MR. SECRETARY OF STATE, BRAZIL AND THE
UNITED STATES OF AMERICA HAVE ETHICAL, CULTURAL, HISTORIC
AND GEOGRAPHICAL AFFINITIES THAT FAVOR THEIR INTERACTION
AND THE MUTUAL COOPERATION BETWEEN THEIR TWO PEOPLES. WE
SHARE THE AWARENESS THAT WE BOTH BELONG TO TWO MAJOR
COMMUNITIES HAVING WELL DEFINED CHARACTERISTICS, ONE
BEING THE WESTERN WORLD AND THE OTHER THE AMERICAN CONTI-
NENT, A CONTINENT WHICH, DURING THE COURSE OF HISTORY,
HAS DEVELOPED IN THE UNIVERSAL SCENE MARKEDLY INDIVIDUAL-
IZED AND DISTINCTIVE BEHAVIORS IN RELATION TO OTHER
REGIONAL GROUPS OF MANKIND.

8. HAVING ASSUMED VERY EARLY IN ITS HISTORY POSITIONS OF
INCOMPARABLE POWER IN THE FIELD OF INTERNATIONAL RELATIONS,
THE UNITED STATES OF AMERICA UNDERTOOK IMPORTANT RESPON-
SIBILITIES IN THE PURSUANCE OF MATTERS OF INTEREST TO
EACH OF THOSE TWO COMMUNITIES.

9. IN THE CASE OF BRAZIL, OUR INTERNATIONAL INVOLVE-
MENT, IN ORDER TO DEFEND NATIONAL INTERESTS, TOOK PLACE
FOR THE LARGER PART OF OUR HISTORY AT THE HEMISPHERIC
LEVEL. NOT THAT WE FAILED TO STAND PRESENT, WITH
CONCERNED INTEREST AND EVEN WITH ACTIVE PARTICIPATION, ON
CONFIDENTIAL

PAGE 03 STATE 039122

MANY OCCASIONS WHEN EXTRACONTINENTAL PROBLEMS WERE
DEBATED OR EVEN PUT TO THE TEST OF ARMED CONFLICT. SUCH
PARTICIPATION WAS, HOWEVER, NECESSARILY CONDITIONED BY
THE LIMITED EXTERNAL PROJECTION OF BRAZIL OF YESTERYEAR,
IN THE WORLD OF YESTERYEAR, A WORLD STRUCTURED UPON RIGID
FIEFS OF POLITICAL EXCLUSIVISMS AND COLONIAL DOMINATION
OR HERITAGE.

10. THE SECOND WORLD WAR WAS A DECISIVE FACTOR OF
CHANGE BOTH WITHIN BRAZIL AND, EVEN MORE SO, IN THE WORLD
AT LARGE. THE ALLOCATION OF POLITICAL POWER THAT WAS
RESPONSIBLE FOR THE RIGIDITY OF THOSE EXCLUSIVISMS WAS
BLURRED, AND THERE BEGAN THE PROCESS, REGRETTABLY

UNFINISHED AS YET, OF THE FINAL COLLAPSE OF THE COLONIAL STRUCTURES. TOGETHER WITH THIS PHENOMENON, OR PERHAPS, UP TO A CERTAIN POINT, AS ONE OF ITS RESULTS, THOSE COUNTRIES WHICH SO FAR HAD BEEN THE OBJECT OF HISTORY - A HISTORY MADE MAINLY IN EUROPEAN CENTERS OF POWER - SUFFERED AN INFLOW OF INFORMATION AND OF POLITICAL, ECONOMIC AND SOCIAL IDEAS THAT BROUGHT ABOUT A SUBSTANTIAL ALTERATION IN THE PROSPECT FOR GLOBAL EVOLUTION. BRAZIL, A YOUNG AND DYNAMIC COUNTRY, WITH ENORMOUS POTENTIALITIES, ABSORBED CONSTRUCTIVELY THOSE WINDS OF CHANGE AND WITHIN THE SPAN OF ONE GENERATION ACQUIRED THE CONDITIONS NECESSARY TO FEEL AND EXERCISE THE RESPONSIBILITY OF A MORE ACTIVE REPRESENTATION WITHIN THE BROAD FRAMEWORK OF INTERNATIONAL RELATIONS.

11. SUCH BROADENING OF INTERESTS AT THE GLOBAL LEVEL AND INCREASE OF POSSIBILITIES FOR ACTION MAKE US KEENLY SENSITIVE TO THE RESPONSIBILITY FOR OUR ACTIONS AND DEMANDS AN OBJECTIVE AND PERSISTENT EVALUATION OF OUR COMMITMENTS AT THE INTERNATIONAL LEVEL, IN THE LIGHT OF OUR OVERRIDING COMMITMENT TO THE DESTINIES OF OUR OWN NATION. AS I STATED IN THE BEGINNING, OUR TWO COUNTRIES SHARE THE IDENTITY OF BELONGING TO THE WELL-DEFINED COMMUNITIES OF THE WESTERN WORLD AND OF THE INTER-AMERICAN SYSTEM. BY NO MEANS, HOWEVER, DOES SUCH IDENTITY FULFILL THE PERSONALITY OF EACH NATION. EACH HAS SPECIAL AFFINITIES WITH OTHER GROUPS OF COUNTRIES, AS WELL AS SPECIFIC INTERESTS CONDITIONING ITS OWN INTERNATIONAL POLICIES. CONFIDENTIAL

PAGE 04 STATE 039122

12. BRAZIL IS, THUS, PART OF ANOTHER AMPLE AND DIVERSIFIED COMMUNITY OF NATIONS - THE COMMUNITY OF DEVELOPING COUNTRIES - WITH WHICH IT SHARES LEGITIMATE AND BASIC OBJECTIVES. WITH THEM WE PURSUE THE COMMON ASPIRATIONS THAT THE WORLD BE RE-STRUCTURED IN AN INTERNATIONAL ECONOMIC ORDER MORE EQUITABLE AND CONDUCIVE TO PEACE.

13. FAR FROM BELIEVING, FATALISTICALLY, THAT THE ROADS TOWARDS THIS NEW ORDER MUST NECESSARILY PASS THROUGH AN EXACERBATED CONFRONTATION WITH THE MORE DEVELOPED COUNTRIES, WE HAVE MAINTAINED, RATHER, THAT THERE EXISTS A POSSIBILITY OF ACCOMMODATION OF INTERESTS, AND WE HAVE, WITH OBSTINATE OPTIMISM, PUT FORWARD THAT THE PATH OF NEGOTIATION AND UNDERSTANDING SHOULD BE FOLLOWED. WE HAVE TIRELESSLY ALERTED THE DEVELOPED COUNTRIES OF THE WESTERN WORLD TO THEIR RESPONSIBILITY IN THAT DIRECTION. WE BELIEVE IT CLEAR THAT PROCRASTINATION OF A REAL CHANGE IN THE ATTITUDE OF THE INDUSTRIALIZED COUNTRIES OF THE WEST IN REGARD TO THE DEVELOPING COUNTRIES - WHICH HAS ALREADY CAUSED AN EXASPERATION ALMOST INSTITUTIONALIZED TODAY AS A CONTINUOUS CONFRONTATION - MAY TOMORROW AFFECT SERIOUSLY THE VIABILITY OF THE WESTERN WORLD ITSELF, WITH WHICH MOST

OF THE DEVELOPING COUNTRIES FEEL THEMSELVES LINKED AND TO WHICH THEY WANT TO BELONG RESPONSIBLY.

14. ON ACCOUNT OF THE EXTRAORDINARY SUM OF POWER AND OF INFLUENCE AT ITS DISPOSAL, THE UNITED STATES OF AMERICA CONSIDERS ITSELF AND IS RESPECTED AS THE LEADING NATION IN THE WESTERN WORLD. NO ONE WILL DISPUTE THE FACT THAT AMERICAN CULTURAL VALUES ARE BEING PREDOMINANTLY TRANSFORMED INTO MODELS FOR THE GREATER PART OF THE COUNTRIES OF THE WESTERN WORLD. NOR THAT AMERICAN ARMED MIGHT IS A DECISIVE FACTOR IN THE MAINTENANCE OF WORLD MILITARY EQUILIBRIUM. THE EXTRAORDINARY INFLUENCE OF THE AMERICAN ECONOMY IN THE EVOLUTION OF ECONOMIC BEHAVIOR OF THE OTHER COUNTRIES THROUGHOUT THE WORLD IS ALSO INDISPUTABLE. ALL THIS INDICATES THAT THE LEADING ROLE PLAYED BY THE UNITED STATES OF AMERICA IS A REAL ONE, A FACT WHICH IS IMPORTANT FOR THE AMERICAN PEOPLE AND GOVERNMENT TO RECOGNIZE, BECAUSE OF THE RESPONSIBILITY WHICH, BY
CONFIDENTIAL

PAGE 05 STATE 039122

VIRTUE OF IT, THEY TAKE UPON THEMSELVES, AND FOR THE OTHER COUNTRIES OF THE WESTERN WORLD TO EVALUATE, BECAUSE OF THE CONSEQUENCES OF SUCH POWER OF LEADERSHIP AND INFLUENCE.

15. THE NECESSARY LEADERSHIP WITHIN A COMMUNITY OF FREE PEOPLES IS THAT WHICH IS DERIVED FROM THE EXAMPLE OF A SINCERE AND UNSHAKABLE BELIEF IN THE COMMUNITY'S OWN VALUES. IT IS THAT WHICH IS REFLECTED IN THE UNDERSTANDING THAT SUCH VALUES ARE THE RESULT OF A COLLECTIVE CREATION AND EXPRESSION. IT IS THAT WHICH IS ACCOMPANIED BY THE CONVICTION THAT LEADERSHIP AND RESPONSIBILITY ARE TWO SIDES OF THE SAME PHENOMENON. IN THIS CONTEXT, THE GREATER THE SPONTANEITY OF COINCIDENCE OF INTERESTS AMONG NATIONS THE BETTER THE COMMON AIMS WILL BE ACHIEVED. IT IS THE CONVERGENCE OF INTERESTS THAT RENDERS FRUITFUL COOPERATION VIABLE. AUTOMATIC ALIGNMENTS MAY FLATTER THE LEADER BUT, IN THE LONG RUN, THEY COMPROMISE THE VERY EFFECTIVENESS OF THE COOPERATION.

16. THE LEGITIMATE CONCERNS OVER DEVELOPMENT ON THE PART OF THE NEW COUNTRIES, WHICH FLOWED INTO THE IRREPRESSIBLE DESIRE WHICH THEY FEEL TODAY FOR A MORE EQUITABLE INTERNATIONAL ECONOMIC ORDER, MAY HAVE LED TO A PREDOMINANTLY QUANTITATIVE PREOCCUPATION, AS REFLECTED IN THE CATEGORIZATION OF STATES. THE NUMERICAL DESIGNATIONS ASCRIBED TO THIS OR THAT GROUP OF NATIONS HAS NO SIGNIFICANCE, UNLESS ONE WISHES TO HARDEN DISTINCTIONS THROUGH THE ATTRIBUTION OF SHARP DISADVANTAGE TO SOME AND OF CONTINUED PRIVILEGES TO OTHERS. OVER AND ABOVE THESE ARTIFICIAL DISTINCTIONS, WHICH COULD BE MULTIPLIED INDEFINITELY, THERE ARE, TO OUR MIND, CERTAIN BASIC LOYALTIES WHICH MAKE THE WESTERN WORLD AN AMPLE, OPEN AND DYNAMIC UNIVERSE THAT ACCEPTS AND UNDER-

STANDS THE NECESSITY OF EQUITABLE POLITICAL TREATMENT FOR ECONOMIC INTERDEPENDENCE WHICH TENDS TO LINK ALL THE COUNTRIES OF THE WORLD IN THE SEARCH FOR PEACE.

17. AT THE HEMISPHERIC LEVEL, THE CONCEPTS OF INTERDEPENDENCE AND COOPERATION ARE BEING EVER MORE VIGOROUSLY ADVANCED. DEEP CHANGES HAVE BEEN WROUGHT IN THE COUNTRIES OF THE CONTINENT ALTERING BASICALLY THE PICTURE OF INTRA-HEMISPHERIC RELATIONS THAT PRESIDED OVER THE FORGING OF CONFIDENTIAL

PAGE 06 STATE 039122

THEIR INSTITUTIONAL INSTRUMENTS. IN THE PAST, WE HAVE SUCCEEDED IN FINDING WAYS OF COOPERATION, OFTEN MUCH AHEAD OF EFFORTS MADE IN THE SAME DIRECTION BETWEEN DEVELOPED AND LESS DEVELOPED COUNTRIES ELSEWHERE. WE SHOULD KNOW HOW TO PRESERVE THIS ABILITY OF CREATING EXEMPLARY FORMS OF COOPERATION.

18. THE GOVERNMENTS OF BRAZIL AND OF THE UNITED STATES OF AMERICA, IMPELLED BY THE ACTUAL CONTINGENCIES OF HEMISPHERIC CONTIGUITY, HAVE ALWAYS FELT CLOSE TO EACH OTHER. THE INTERNATIONAL RESPONSIBILITIES WHICH HAVE ACCRUED FOR BOTH COUNTRIES REINFORCE THE NEED FOR CONSULTATION AND COOPERATION BETWEEN OUR TWO GOVERNMENTS. THIS WE HAVE SOUGHT TO DO IN AN EVER MORE INTENSIVE, FREQUENT AND FRANK WAY.

19. MR. SECRETARY OF STATE, DURING THE LAST TWENTY-TWO MONTHS, OUR PERSONAL MEETINGS HAVE REACHED THE AVERAGE OF ONE EVERY FOUR MONTHS. ON THESE OCCASIONS, WE HAVE REVIEWED IN DEPTH THE EVOLUTION OF EVENTS DIRECTLY OR INDIRECTLY RELEVANT TO THE BILATERAL RELATIONS BETWEEN OUR COUNTRIES. IN THE INTERVALS, WE HAVE KEPT ACTIVE OUR PERSONAL CONTACTS AND OUR CHANCERIES HAVE MAINTAINED THE PRACTICE OF KEEPING US UP TO DATE AS TO THE PERSPECTIVE OF EACH GOVERNMENT IN MATTERS OF MUTUAL INTEREST. THIS PERMANENT DIALOGUE STRENGTHENS IN OUR GOVERNMENTS THE ASSURANCE THAT WE MAY ESTABLISH, ON A BASIS OF FULL EQUALITY, AN ACTIVE SYSTEM OF COMMUNICATION CONDUCIVE TO MUTUAL UNDERSTANDING AND TO THE COOPERATION POSSIBLE.

20. TOMORROW WE SHALL BE SIGNING A MEMORANDUM OF UNDERSTANDING FORMALIZING A SYSTEM OF CONSULTATION IN LINE WITH WHAT WE HAD ALREADY BEEN CONDUCTING PRAGMATICALLY THROUGHOUT THE LAST TWO YEARS. THE MEMORANDUM WITH THE GOVERNMENT OF THE UNITED STATES OF AMERICA CONSTITUTES A BASIC LINK IN THE SYSTEM OF CONSULTATION WHICH OUR GOVERNMENT, WITHIN THE COMMUNITY OF WESTERN NATIONS, IS TRYING TO WORK OUT IN ORDER TO IMPART A MODERN AND OPERATIVE FORM TO THE SOLIDARITY WHICH UNITES US AROUND FUNDAMENTAL VALUES. SUCH INSTRUMENTS DO NOT CURTAIL OUR RESPECTIVE FREEDOM OF ACTION. ON THE CONTRARY - AS YOU YOURSELF HAVE HAD THE

CONFIDENTIAL

PAGE 07 STATE 039122

OPPORTUNITY TO MENTION TO ME, AND WHICH IS ALSO IN LINE WITH MY OWN THOUGHTS - IT IS ESSENTIAL, IN ORDER THAT SUCH CONSULTATION BE EFFECTIVE, THAT EACH PART RECOGNIZES THE SPECIFICITY OF INTERESTS, CONCERNS AND OBJECTIVES OF THE OTHER. THE SYSTEM OF CONSULTATION AIMS AT STIMULATING MUTUAL UNDERSTANDING OF THESE SPECIFICITIES, IN ORDER THAT, WHEN NECESSARY, COOPERATION BE ENLARGED AND DIVERGENCIES REDUCED WHENEVER POSSIBLE.

21. MR. SECRETARY OF STATE, DURING OUR MANY MEETINGS WE HAVE OFTEN EXAMINED THESE QUESTIONS AND DEVOTED TO THEM OUR BEST ATTENTION. WHEN WE AFFIX, TOMORROW, OUR SIGNATURES TO THE MEMORANDUM OF UNDERSTANDING, WE SHALL INDEED BE FORMALIZING WHAT IS ALREADY THE PRACTICE OF THE RELATIONS BETWEEN OUR GOVERNMENTS. BUT THAT ACT WILL NOT BE MERELY SYMBOLIC, FOR IT WILL INDICATE THAT WE DO NOT INTEND OUR CONSULTATIONS TO FUNCTION BY FORCE OF CONTINGENCY, AND THAT WE RECOGNIZE A SPECIFIC RESPONSIBILITY FOR UNDERSTANDING AND FOR MUTUAL RESPECT IN THE SPECIAL RELATIONSHIP ESTABLISHED BETWEEN OUR TWO GOVERNMENTS. IT IS WITH GREAT PLEASURE THAT I SEE THIS EXPRESSION OF POLITICAL WILL TAKE SHAPE BY OUR HANDS, FOR BESIDES BEING REPRESENTATIVE OF THE SENTIMENTS OF OUR TWO GOVERNMENTS, IT IS ALSO A TOKEN OF THE FRIENDSHIP AND MUTUAL TRUST ESTABLISHED BETWEEN US IN THE LAST TWO YEARS. THIS IS THE CLIMATE WHICH WE HOPE WILL ALWAYS PREVAIL IN THE RELATIONS BETWEEN OUR TWO GOVERNMENTS.

22. LADIES AND GENTLEMEN, I ASK YOU TO JOIN ME IN A TOAST TO THE HEALTH OF PRESIDENT GERALD FORD, TO THE PROSPERITY OF THE RELATIONS BETWEEN BRAZIL AND THE UNITED STATES OF AMERICA, AND TO THE HAPPINESS OF OUR DISTINGUISHED GUEST, SECRETARY OF STATE HENRY KISSINGER. UNQUOTE. INGERSOLL

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic DecapTIONing: Z
Capture Date: 15 SEP 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TEXT, DIPLOMATIC COMMUNICATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 FEB 1976
DecapTION Date: 28 MAY 2004
DecapTION Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: buchant0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE039122
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D760061-0184
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t197602103/baaaeoei.tel
Line Count: 311
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: buchant0
Review Comment: n/a
Review Content Flags:
Review Date: 14 JUL 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14 JUL 2004 by SmithRJ>; APPROVED <21 OCT 2004 by buchant0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: LETTER TO THE SECRETARY FROM BRAZILIAN FOREIGN
TAGS: OVIP, PFOR, BR, US, (KISSINGER, HENRY A), (AZEREDO DA SILVEIRA, ANTONIO F)
To: BRASILIA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006